

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY ANKARA

INFO SECDEF WASHDC

S E C R E T STATE 242604

LIMDIS

E.O. 11652: GDS

TAGS: MARR, TU

SUBJECT: THIRD COUNTRY OVERFLIGHTS IN AIR TECHNICAL
IMPLEMENTING AGREEMENT

REF: ANKARA 7948

1. WE APPRECIATE EMBASSY'S THOUGHTFUL ANALYSIS OF TURKISH
POSITION ON THIS ISSUE AND ARE INCLINED TO AGREE THAT, AT
APPROPRIATE TIME, IT MAY WELL BE IN US INTEREST TO PROPOSE
REMOVAL OF THIRD COUNTRY OVERFLIGHT PROCEDURES FROM AIR
TECHNICAL I.A. FOR TREATMENT IN A SEPARATE EXCHANGE OF
DIPLOMATIC NOTES, IN RETURN FOR SIGNIFICANT TURKISH
CONCESSIONS.

2. OUR CONCERN, LIKE THAT OF EMBASSY, IS THAT THIS
REMOVAL NOT APPEAR TO BE AN ACCEPTANCE OF OFT-STATED
TURKISH POSITION THAT DCA AND I.A.'S AUTHORIZE US ACTIVI-
TIES ONLY WITHIN THE NARROW SCOPE OF SUPPORT OF NATO.
ALTHOUGH REMOVAL OF THIRD-COUNTRY OVERFLIGHT PROVISIONS

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FROM AIR TECHNICAL I.A. COULD CONCEIVABLY WEAKEN OUR

POSITION SOMEWHAT, WE BELIEVE THAT THIS EFFECT CAN BE MINIMIZED.

3. WE ASSUME THAT THIS PROPOSAL WOULD BE DESCRIBED TO THE GOT AS AN ACCOMMODATION OF TURKISH POLITICAL SENSITIVITIES ON THIS PARTICULAR ISSUE, MADE IN ORDER TO SPEED CONCLUSION OF THE I.A.'S, AND NOT AS ANY CONCESSION ON THE ISSUE OF THE SCOPE OF THE DCA OR THE I.A.'S. THIS POINT SHOULD BE MADE EMPHATICALLY TO THE TURKS, IN VIEW OF THEIR PRIOR AGREEMENT TO INCLUSION OF THESE PROCEDURES IN THE AIR TECHNICAL I.A. ACCORDINGLY, THAT I.A. WOULD MERELY BE SILENT ON THE SUBJECT OF THIRD COUNTRY OVERFLIGHTS, WHICH WOULD BE COVERED IN AN EXCHANGE OF NOTES PARALLELING THE I.A. IN THE RELEVANT RESPECTS--E.G., DURATION--AND CONCLUDED SIMULTANEOUSLY WITH THE SIGNING OF THE AIR TECHNICAL I.A. WE WOULD, OF COURSE, CONTINUE TO OBJECT TO ANY NEGATIVE PROVISIONS IN THE AIR TECHNICAL OR OTHER I.A.'S, AND TO ANY CONTRACTIONS IN RELATED PROVISIONS, THAT WOULD AMOUNT TO AN OBVIOUS RESTRICTION OF THE SCOPE OF THE I.A.

4. WE WILL FOLLOW DEVELOPMENTS ON THIS ISSUE CLOSELY AND WILL AWAIT SPECIFICS OF YOUR PROPOSAL WHEN, IN EMBASSY'S JUDGMENT, THE TIME IS RIGHT FOR A PACKAGE OF MUTUAL CONCESSIONS. INGERSOLL

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NNN

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